

Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00
INRE-00 ACDE-00 DOEE-00 /026 W
-----042963 131908Z /42
O 131800Z JUN 78
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 0804
INFO AMEMBASSY LONDON PRIORITY
AMEMBASSY MOSCOW PRIORITY

S E C R E T SECTION 01 OF 02 GENEVA 08971

EXDIS USCTB

PASS TO DOE

E.O. 11652: XGDS-3
TAGS: PARM US UK UR
SUBJECT: CTB NEGOTIATIONS: ANALYSIS OF COMPOSITE TEXT OF
ANNEX REGARDING INTERNATIONAL EXCHANGE OF SEISMIC DATA

CTB MESSAGE NO. 241

1. THIS MESSAGE IS ANALYSIS OF COMPOSITE TEXT OF DATA
EXCHANGE ANNEX (TEXT IS CONTAINED IN CTB MESSAGE NO. 240).
US ILLUSTRATIVE TEXT (CTB MESSAGE 130) AND SOVIET
DELEGATION TEXT BASED ON IT (CTB MESSAGE 145) HAD BEEN
DISCUSSED AT SEVERAL POLITICAL WORKING GROUP MEETINGS SINCE
FEBRUARY. THERE WERE NO MAJOR DISAGREEMENTS OVER THIS PART
OF THE TREATY. ALTHOUGH A FEW MINOR ISSUES EMERGED, AS
REPORTED IN CTB MESSAGE 149, THESE HAVE BEEN RESOLVED IN
THE PRESENT TEXT.

2. THE COMPOSITE TEXT ACHIEVES US POLICY OBJECTIVES WITH
RESPECT TO THE DATA EXCHANGE. IT CONTAINS GENERAL GUIDE-
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LINES, LEAVING AN IMPORTANT IMPLEMENTING ROLE FOR THE
MANY COUNTRIES THAT WILL SIGN THE TREATY AND PARTICIPATE
IN THE SHAPING OF THE EXCHANGE, DRAWING ON THE STUDY PRE-
PARED BY CCD SEISMIC EXPERTS. IT PROVIDES THAT ALL PARTIES
MAY BE REPRESENTED ON THE IMPLEMENTING BODY, WHICH MAY
HELP TO INDUCE SOME COUNTRIES TO SIGN THE TREATY. IT ALSO
CREATES A PRACTICAL FRAMEWORK FOR THE EXCHANGE, AND PRO-

VIDES A MECHANISM FOR THE ESTABLISHMENT OF DESIRABLE OPERATIONAL STANDARDS.

3. THE FIRST FOUR PARAGRAPHS OF THE COMPOSITE TEXT ESTABLISH THE GENERAL POLITICAL STRUCTURE OF THE INTERNATIONAL EXCHANGE. THIS STRUCTURE IS SIMILAR TO THE PROPOSAL MADE BY THE UNITED STATES ON FEBRUARY 10. ANY PARTY HAS THE RIGHT TO PARTICIPATE IN THE EXCHANGE, BUT NO PARTY IS COMPELLED TO DO SO. PARTIES MAY RECEIVE ALL THE SEISMIC DATA MADE AVAILABLE THROUGH THE EXCHANGE WHETHER OR NOT THEY CONTRIBUTE DATA. PARTICIPATING PARTIES WILL DESIGNATE AN APPROPRIATE BODY THROUGH WHICH THEY COMMUNICATE WITH THE EXCHANGE. IN OUR WORKING PAPER, WE HAD PROPOSED THAT ADDITIONAL ARRANGEMENTS REGARDING CIRCULATION OF THE DATA WOULD BE CONSIDERED BY THE INTERNATIONAL CONSULTATIVE COMMISSION (ICC), SO THAT IN SPECIAL CASES DATA MIGHT BE DISTRIBUTED TO NON-PARTIES OR INTERNATIONAL ORGANIZATIONS. THE BASIC CONCEPT THAT DATA MAY BE CIRCULATED TO NON-PARTIES APPEARS IN A SENTENCE AT THE END OF PARAGRAPH 7 OF THE COMPOSITE TEXT, WHICH ALSO REFERS TO ADDITIONAL ARRANGEMENTS REGARDING RECEIPT OF DATA, TO TAKE ACCOUNT OF A UK SUGGESTION REGARDING CONTRIBUTIONS FROM STATIONS ON THE TERRITORIES OF NON-PARTIES.

4. UNDER PARAGRAPH 5 OF THE ANNEX, DATA WILL BE TRANSMITTED THROUGH THE GLOBAL TELECOMMUNICATIONS SYSTEM OF
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THE WORLD METEOROLOGICAL ORGANIZATION OR OTHER AGREED CHANNELS. DETAILS OF THE TRANSMISSION PROCEDURE ARE TO BE WORKED OUT, PURSUANT TO PARAGRAPH 7, BY THE COMMITTEE ESTABLISHED UNDER THAT PARAGRAPH.

5. INTERNATIONAL SEISMIC DATA CENTERS ARE TO BE ESTABLISHED IN WASHINGTON, MOSCOW, AND ANY OTHER AGREED LOCATIONS. THE SOVIETS ORIGINALLY PROPOSED THAT MELBOURNE BE LISTED AS A CENTER, BUT WERE PERSUADED THAT IT WOULD BE INAPPROPRIATE TO DESIGNATE A LOCATION ON THE TERRITORY OF A COUNTRY NOT A PARTY TO THE CURRENT NEGOTIATIONS. THE CENTERS WILL RECEIVE AND PROCESS DATA, AND TRANSMIT PROCESSED DATA, BUT WILL NOT INTERPRET THE NATURE OF SEISMIC EVENTS. THEY WILL ALSO SERVE AS ARCHIVES. CENTERS WILL BE SUBJECT TO THE JURISDICTION OF PARTIES ON WHOSE TERRITORY THEY ARE LOCATED; THAT IS, THIS WILL NOT BE INTERNATIONAL TERRITORY.

6. THE DETAILED ORGANIZATIONAL AND PROCEDURAL ARRANGEMENTS FOR IMPLEMENTING THE EXCHANGE ARE TO BE WORKED OUT BY A SPECIAL COMMITTEE OF EXPERTS. WHETHER THE COMMITTEE IS A SUB-BODY OF THE ICC DEPENDS ON WHETHER AN ICC IS ESTABLISHED UNDER ARTICLE II OF THE TREATY, IN WHICH ICC

LANGUAGE CURRENTLY IS BRACKETED AS A RESULT OF SOVIET
OPPOSITION TO THE ICC CONCEPT. THE COMMITTEE WILL BE A
CONTINUING BODY, WHICH WILL BE RESPONSIBLE FOR CONSIDERING
QUESTIONS REGARDING THE OPERATION OF THE EXCHANGE. THE
SOVIETS SUGGESTED LANGUAGE WHICH WOULD HAVE LIMITED THE
COMMITTEE'S CHARTER ONLY TO ESTABLISHING THE EXCHANGE,
WITHOUT PROVISION FOR CONTINUING SUPERVISION. BUT WE
URGED THAT IT WOULD NOT BE PRACTICAL TO ESTABLISH A
COMPLEX MECHANISM WITHOUT A RESPONSIBLE OVERSIGHT BODY,
AND THE TEXT REFLECTS OUR VIEW. THE COMMITTEE WILL

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PASS TO DOE

DEVELOP STANDARDS FOR THE PARTICIPATING STATIONS AND
CENTERS AND FOR THE FORM OF DATA TRANSMISSION. (THE
SOVIETS HAD A PROBLEM WITH A LITERAL TRANSLATION INTO
RUSSIAN OF THE WORD "STANDARDS" ("STANDARTY"); THE RUSSIAN
WORD IMPLIES A STATE STANDARD SET BY A SOVIET STATE
COMMITTEE. THIS WAS RESOLVED BY AGREEMENT TO USE THE
WORD "NORM" ("NORMY") IN THE RUSSIAN TEXT.)

7. THE LAST PARAGRAPH INDICATES THAT THE COMMITTEE WILL
BE CONVENED NO LATER THAN 90 DAYS AFTER THE TREATY ENTERS
INTO FORCE AND IS TO OPERATE BY CONSENSUS. EACH PARTY
(WHETHER OR NOT A DATA EXCHANGE PARTICIPANT) IS ENTITLED
TO SEND ITS REPRESENTATIVES TO THE COMMITTEE. JOHNSON

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